

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 INT-08 EB-11 AF-10 ARA-16 EA-11 EUR-25

NEA-14 RSC-01 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

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FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC PRIORITY 4592

CINCPACREP GUAM/TTPI UNN

COMTWELVE S.F. UNN

C O N F I D E N T I A L USUN 2321

CINCPACREP GUAM/TTPI FOR HICOM & STATUS LNO

COMTWELVE S.F. FOR AMB. WILLIAMS

E.O. 11652: GDS

TAGS: UN, TQ

SUBJ: TTPI: SEPARATE ADMINISTRATION OF MARIANAS

REF: USUN 2173

1. WE UNDERSTAND THAT THE ISSUE OF SEPARATE ADMINISTRATION  
FOR THE MARIANAS IS NOW UNDER ACTIVE CONSIDERATION.

AS PLANS ARE MADE, IT IS IMPORTANT TO KEEP IN MIND

FACTORS THAT WILL AFFECT ULTIMATE JUDGMENT IN THE

UNITED NATIONS ON TERMINATION OF TRUSTEESHIP.

2. AS REPORTED REFTEL, AT THIS YEAR'S SESSION OF THE  
TRUSTEESHIP COUNCIL ALL DELEGATIONS EXCEPT THE SOVIETS  
SEEMED AT LAST TO HAVE ACCEPTED THE FACT THAT THE  
MARIANAS ARE HEADED TOWARD SEPARATE STATUS. THEIR  
ACCEPTANCE, HOWEVER, AND SUBSEQUENT APPROVAL OF TERMS OF  
TERMINATION FOR TRUSTEESHIP, ARE CONTINGENT UPON CLEAR  
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EVIDENCE THAT THE PEOPLE OF THE MARIANAS HAVE HAD THE

CHANCE FOR, AND REJECTED, THE STATUS CHOSEN BY THE REST OF MICRONESIA. A PLEBISCITE OFFERING ALTERNATIVES, AND PREFERABLY HELD SIMULTANEOUSLY WITH THAT FOR THE REST OF MICRONESIA, SHOULD PROVIDE THE NECESSARY EVIDENCE. IF TIMING MAKES THIS IMPOSSIBLE, AT LEAST A SPECIAL REFERENDUM SHOULD BE HELD.

3. AT THE TRUSTEESHIP COUNCIL THIS YEAR WE STATED, AS WE HAVE IN THE PAST, THAT WHILE THE MARIANAS MIGHT BE ADMINISTERED SEPARATELY BEFORE THE END OF THE TRUSTEESHIP, THE U.S. INTENDED TO TERMINATE THE TRUST AGREEMENT FOR ALL OF MICRONESIA SIMULTANEOUSLY. NO FURTHER QUESTIONS WERE ASKED ON THIS POINT, NOR WERE OBJECTIONS RAISED.

4. THUS WE SEE FEW PROBLEMS AT THE U.N. WITH SEPARATE ADMINISTRATION FOR THE MARIANAS FOLLOWING A PLEBISCITE (EXCEPT POSSIBLY WITH SOVIETS, WHO MAY OBJECT UNDER ANY CIRCUMSTANCES, AND THE CHINESE, WHOSE VIEWS ARE UNKNOWN SINCE THEY HAVE NOT PARTICIPATED). IF, HOWEVER, SEPARATE ADMINISTRATION SHOULD BE INAUGURATED BEFORE THE PLEBISCITE, EVEN IF REQUESTED BY MARIANAN NEGOTIATORS AND/OR BY DISTRICT LEGISLATURE, WE WOULD FORESEE SERIOUS CRITICISM BY EVEN MOST FRIENDLY TO THE EFFECT THAT THE VOTERS WERE PRESENTED WITH A FAIT ACCOMPLI RATHER THAN A GENUINE CHOICE. THIS WOULD HAVE THE FURTHER DRAWBACK OF GIVING AMMUNITION TO SOVIETS AND OTHERS WHO MIGHT CHOOSE TO OPPOSE THE SEPARATION OF THE MARIANAS UNDER ANY TERMS.

5. SEPARATE ADMINISTRATION FOR MARIANAS WOULD HAVE FAR-FROM ROUTINE IMPLICATIONS. FOR EXAMPLE, IF MARIANAS DO NOT PARTICIPATE IN CONSTITUTIONAL CONVENTION, THEY WILL IN EFFECT CLOSE OFF OPTION OF CONTINUING IN UNITED MICRONESIA. THUS ARGUMENT WILL BE MADE THAT SEPARATE ADMINISTRATION IS REALLY POINT OF DECISION, FROM WHICH THERE IS LITTLE POSSIBILITY OF TURNING BACK, AND WHICH SHOULD FOR THIS REASON BE PUT TO THE PEOPLE.

6. WE THEREFORE STRONGLY RECOMMEND THAT SEPARATE ADMINISTRATION FOLLOW, NOT PRECEDE, PLEBISCITE OF

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REFERENDUM, IN ORDER TO HAVE UNASSAILED POSITION THAT THIS IS THE WISH OF THE PEOPLE OF THE MARIANAS, NOT ENGINEERED BY US. OTHERWISE, WE FORESEE NEEDLESS AND POSSIBLY COSTLY DIFFICULTIES.

BENNETT

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**TAGS:** PFOR, TQ, UN, TRUSTEESHIP COUNCIL  
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